

Social Audit Report

Truth of Employment Guarantee Scheme

**A Factual Report of a Gram Panchayat in Chitrakoot
District**

Presented by:

**Gram Sabha – Itwan-Dudaila,
Chingari Sangathan, Chitrakoot
Akhil Bhartiya Samaj Sewa Sansthan, Chitrakoot,
Uttar Pradesh**

Foreword

According to the Potential Linked Credit Plan prepared by the National Bank of Agriculture and Rural Development (NABARD), 36.45 per cent population of Chitrakoot district is below poverty line (BPL). In absolute terms it means that 2,91,815 people among the district's total population of 8,00,592 (Census 2001) are BPL. Most of the district's area is rocky and huge chunk of the land is uncultivable. Schemes for irrigation running into millions and billions of rupees have been prepared on papers only. The district is facing acute drought for the last three years. The livelihood of a large number of landless and unemployed communities depends on manual labour. About 40 per cent of rural poor migrate with their families to other districts and metros in search of livelihood, and are compelled to live on footpaths there. Several schemes for poverty eradication and upliftment of the poor have been prepared and implemented in the villages since Independence, but they did not give desired results, mainly owing to corruption the system. These schemes develop and strengthen the mediators, corrupt officials, influenced people and rich community only.

Following a number of public campaigns for the right to work conducted in various states of the country and concern over the issue by Supreme Court, the Government gave legal shape to the right to work. The National Rural Employment Guarantee Act (NREGA) which is in force since February 2, 2006, is one such law that gives right to all the people to get employment in public works within 15 days of applying, if they are ready to do unskilled work on prescribed wage by the Government. If they do not get work, they have right to get unemployment allowance. Under this Act the guarantee of employment is limited for 100 days only for each family in a year.

When Chitrakoot district was listed in the first stage of the implementation of the Act, the poor villages felt it as boon for them. The aware people also thought that it is not only a scheme but a law. But the corrupt system invented techniques to make this Act ineffective. Within a year the Act is trapped in false figures of the corrupt system.

Neither the Employment Guarantee Act could give employment of 100 days to the poor villagers of the district, nor could any sustainable work be taken up in the area. Water management is on its priority, but the ponds in the district are in the same condition as they were earlier. Percentage of migration has not been reduced. The animals and the villagers of the area are still waiting for water and food and this is a serious matter to ponder.

Akhil Bhartiya Samaj Sewa Sansthan (ABSSS) is struggling and advocating for food security for the last person in different areas of Bundelkhand region. Keeping this in view, Employment Guarantee became main agenda for the organisation. A number of activities for awareness generation about this Act were organised in the operational area of the ABSSS. But where does awareness stand in the games of the responsible people?

A major characteristic of this Act is its transparency. According to the rule, within six months it became necessary to conduct social audit in the open meeting of Gram Sabha. But the responsible persons never did this job.

May 1, 2007, on World Labour Day, a team of representatives of ABSSS discussed this issue with the District Development Officer. During the two-hour discussion, the then DDO sanctioned dates for conducting social audit in five Gram Panchayats, Itwan-Dudaila, Kihuniya, Tikaria, Bambhiya and Amchur-Nerua of Manikpur Block. The organisation was authorised in writing for cooperation in the transparent act of Social Audit. But due to

arbitrary act of block development officer, village secretaries and gram pradhans the social audit could not be conducted on prescribed dates. The DDO sent orders five times to the authorities concerned to make the documents available for verification. Then after only in two Gram Panchayats, Itwan-Dudaila and Bambiha the process for verification could be started. A special task team of ABSSS is running continuously to verify the work done under NREG Scheme. After facing a lot of threats and hurdles in only one Gram Panchayat, Itwan-Dudaila, the verification work of NREGA could be done on the basis of available documents and a part of verification could be done of Bambiha Gram Panchayat. The report is in your hands and the public of the district have a faith that you must give your humble support to the poor of the area.

With humble regards,

Gram Sabha members of Itwan Dudaila Block-Manikpur Chingari Sangathan, Chitrakoot	(Archan) Convener Initiative of Social Audit	(Bhagwat Prasad) Director ABSSS, Chitrakoot
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TRUTH OF EMPLOYMENT GAURANTEE

(Report Based on Social Audit/Verification of Gram Panchayat–Itwan Dudaila)

District : **Chitrakoot**
Block : **Manikpur**
Gram Panchayat : **Itwan-Dudaila**

The situation of Employment Guarantee in Chitrakoot District: Government Data
(Source of information: website www.nrega.nic.in)

- Available amount in 2006-2007 : **Rs 1,033.83 lakh**
- Amount spent in 2006-2007 : **Rs 971.15 lakh**
- Works completed : **322**
- Works in progress : **649**
- Total works : **971**
- Number of workers demanding for work : **78,450**
- Number of workers who were provided work : **80889**
- Amount available for 2007-2008 : **Rs 205.68 lakh**

Gram Panchayat: Itwan-Dudaila

Brief Information

- No. of Hamlets: **8** – Itwan, Jagannathpuram, Bagraha, Chhoti Patin, Badi Patin, Durauli, Machhriha, Khajuriha
- No. of families:
- Population, men and women:
- No. of BPL families: **405**
- No. of landless families:
- No. of migrant workers during 2006-2007:
- No. of registered families under NREGA: **428** (told by Gram Pradhan and Panchayat Secretary, the list not available)
- No. of Job card holder families: (the list was not made available, nor it is available in Panchayat office)
- Gram Pradhan: Mrs Rajlali Pandey (her husband, Mr Rajnath Pandey, a railway employee, is the de facto Pradhan)
- Panchayat Secretary: Mr Medelal Pal
- During verification for social audit, the number of Job cards observed: **185** (women 13, men 174)

The documents demanded for Social Audit

1. Photocopy of sanctioned budget and details of expenses for awareness generation
2. List of work in selected 5 Gram Panchayats
3. Details of work, sanctioned amount and spent amount and measurement book
4. Photocopy of muster Roll
5. Photocopy of work plan resolution
6. Photocopy of action register
7. List of construction material
8. Bills and vouchers of purchased construction materials

9. List of members of monitoring committee, name, caste and address
10. Bills and vouchers and details of purchased convenient material
11. Names and addresses of workers who got the job for 100 days

The Documents were made available for Social Audit

1. Muster roll
2. Estimate of work
3. Brief of income and expenditure of work
4. Bills and vouchers
5. List of monitoring Committee
6. Amended brief summary of work plan

Crisis of Documents

- On the basis of letter no. D.Li./NREGA-Social Audit/01-05-07 issued by District Development Officer, Mr GP Singh, 25 members of special team of Akhil Bhartiya Samaj Sewa Sansthan started the process of verification for Social Audit in 5 Gram Panchayats, Itwan-Dudaila, Bambiha, Kihuniya, Tikuria and Amchur-nerua of Manikpur Block of Chitrakoot District. The documents of only two gram Panchayat, Itwan-Dudaila and Bambiha have been made available so far. During the verification of documents a lot of irregularities were found in both of the Gram Panchayats. In brief the following facts may be noted:
 - ❖ The DDO issued an order to the BDO, Manikpur, to conduct Social Audit in the above gram Panchayats from May 20 to June 10. Before this another letter was issued to BDO to make available 11 types of documents for verification of all the works pertaining to employment guarantee in the above mentioned panchayats. As the BDO office did not make the documents available in time, verification work was obstructed and social audit could not be completed within the stipulated time frame.
 - ❖ The DDO issued strict orders to the BDO for making available the documents through letter issued on May 1, May 10 and May 15, 2007. Despite this, the BDO office did not make available the documents. On May 18, 2007, the DDO issued strict directives to make the documents available. Then the BDO and panchayat secretaries accepted in a video recording that there was no muster roll and no document could be prepared. They sought five days for preparing them and after five days they made available the muster roll. Details of works were made available on persistently demanding the same for 10 days.

1. Status of Documents

- ❖ On the basis of letter no. D.Li./NREGA-Social Audit/01-05-07 issued by the District Development Officer, when the verification team went to the BDO office for acquiring the documents, it found no document was available there. The BDO in his recorded statement held Gram Panchayat Secretary Mr Medelal and Mr Bhushan responsible for it.
- ❖ For making the documents available, the DDO issued four strict orders to the BDO office and after receiving the last warning through letter no. 278/Social Audit-NREGA/2007-2008, dated 18-05-07, before BDO, the Panchayat Secretar, Mr Medelal sought time till May 24, 2007.
- ❖ Despite the orders received by the BDO office, the documents did not make available even after 24 days.
- ❖ The BDO, Mr Radheyshyam Verma, and Panchayat Secretary, Mr Medelal, gave their recorded statement that the documents had not been prepared.
- ❖ Even muster roll was not prepared within 24 days.

- ❖ The responsible persons told that work and payments were being done without any muster roll.
- ❖ Muster roll, work estimate, brief summary of income and expenditure of work, bills and vouchers, lists of monitoring committee and amended brief summary of action plan were made available between May 25 and May 30.
- ❖ Important information for social audit like photocopy of approved budget and statements of expenditure for awareness generation, measurement book, photocopy of work plan resolution, details of construction materials, list of workers who got job for 100 days, with name and address were not made available till now.
- ❖ According to the rule, each and every document should be available at Gram Panchayat office but no documents were found there.
- ❖ Not even the muster roll and list of job card holders were pasted at panchayat office.
- ❖ According to the rule, 8 types of necessary related documents (applicant registration register, job card register, employment register, muster roll, muster roll receiving register, asset register, complaint register, cash book) were not available in Panchayat office.
- ❖ The rooms of Panchayat office had not been opened for a long time so they were full of dirt, filth and full of foul smell.
- ❖ When the documents were not made available, the DDO, Mr GP Singh, commented that several bungling have been done in the employment guarantee scheme and hence the BDO was not making the documents available.
- ❖ The BDO, Manikpur, informed about sending a charge-sheet against the Gram Panchayat Secretary, Mr Bhushan, because he could not make the documents available.
- ❖ As the documents were not made available, the DDO informed about sending a charge-sheet against the BDO, Manikpur.
- ❖ Husband of Gram Pradhan, Mr Gaya Prasad Pandey, approached to the verification team and he requested the team with a warning to stop the process of verification and on other hand he told that first time he and other Panchayat officials prepared documents related with NREGA. He clearly told that his *munim* (assistant) kept the record of workers job in a diary and on the basis of this record the payments were made.
- ❖ The labourers gave their statements publicly that they never read the registration, list of job cards and muster roll.
- ❖ The Gram Panchayat members also gave their statement that the muster roll was never opened for any person.

2. Status of Registration

- ❖ The Gram Pradhan of Itwan-Dudaila Gram Panchayat has registered maximum number his friends and relatives. These registered persons never do the manual labour. They are land holders and rich people having their own farm land, tractors, etc., and many of them are employed. On the other hand a large number of BPL families have been denied registration.
- ❖ During verification process it was found that out of 184 job card holders, 14 are land holders and belong to general caste. The vigilance committee, other labours recorded their statement that only two of them had done the work and rest 12 never did any work as labour.
- ❖ The muster roll has names, works and payments of 13 registered labourers who own lands and belong to higher castes. But other labourers ward members, members of vigilance committee and other villagers said that they never went for work. The people clearly said that these registered people never came on work; instead they owned agricultural land and other labourers of village went to work on their lands.

- ❖ Violating the legal provisions, the list of registered persons was never read out in the gram sabha meeting, nor was made available in the panchayat bhawan for inspection.
- ❖ Registration list is not available in the panchayat office.

3. Status of Job Cards

- ❖ Against the legal provision, no person was given job cards within 15 days of registration. This period varied from 2 months to 11 months after the registration. The details are as under:

Social Audit Report – Itwan Dudaila

S.N.	Date of registration	Itwan			Jagannathpuram			Bagraha			Chhoti Matin			Badi Matin			Machhriha			Dudauli		
		Number	The month of getting job cards	Difference of months	Number	The month of getting job cards	Difference of months	Number	The month of getting job cards	Difference of months	Number	The month of getting job cards	Difference of months	Number	The month of getting job cards	Difference of months	Number	The month of getting job cards	Difference of months	Number	The month of getting job cards	Difference of months
1	15.7.06	1	Sept. 06	2	16	April 07	10	2	April 07	9	1	May 07	10	-	-	-	-	-	-	-	-	-
2	25.1.07	16	May 07	4	1	May 07	4	3	May 07	4	8	May 07	4	-	-	-	1	April 07	3	-	-	-
3	11.1.07	31	May 07	4	8	April 07	4	21	April 07	3	12	May 07	4	6	April 07	3	9	April 07	3	3	April 07	3
4	15.1.07	-	May 07	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
5	20.1.07	2	May 07	4	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
6	10.8.06	2	Sept. 06	1	1	April 07	9	4	April 07	8	-	-	-	-	-	-	1	April 07	8	-	-	-
7	10.5.06	1	Sept. 06	4	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
8	20.6.06	-	-	-	4	April 07	11	23	April 07	10	-	-	-	-	-	-	-	-	-	-	-	-
9	25.6.06	-	-	-	-	-	-	5	April 07	10	3	May 07	11	-	-	-	-	-	-	-	-	-
	Total	53			30			58			24			6			11			3		

- ❖ For making the job cards, the labourers bore the expenses of photograph. A single family bore minimum expenses of Rs 40 for photograph. This is totally illegal. Moreover, the family had to spend Rs 40 more for commuting to Manikpur or Majhgawan. On average a family had to spend Rs 120 on photography meaning that the poor villagers had to spend Rs 51,360 on photography (428x120). But in the available documents expenditure on photography was mentioned as Rs 6,800. According to the labourers, this figure was fake.

Sl. No.	Name	Father/husband name	Village	Photograph expenses	Travel expenses	Total expenses
1	Lallu	Vrijivan	Itwan	20.00	16.00	36.00
2	Deepak Kumar	Chhoteylal	Itwan	20.00	16.00	36.00
3	Hiralal	Tirra	Bagraha	20.00	16.00	36.00
4	Dashrath	Phalla	Bagraha	20.00	16.00	36.00
5	Lallu	Bahora	Bagraha	20.00	16.00	36.00
6	Kallu	Ramiya	Bagraha	20.00	16.00	36.00
7	Balmik	Ramiya	Bagraha	20.00	16.00	36.00
8	Jamuna	Mudan	Bagraha	20.00	16.00	36.00
9	Sitaram	Anusuiya	Bagraha	20.00	16.00	36.00
10	Nanku	Kalar	Bagraha	20.00	16.00	36.00
11	Dadan	Lallu	Bagraha	20.00	16.00	36.00
12	Raja	Chunwad	Bagraha	20.00	16.00	36.00
13	Munna	Jhalha	Bagraha	20.00	16.00	36.00
14	Gendelal	Bhuihar	Bagraha	20.00	16.00	36.00
15	Rajababu	Kalendara	Bagraha	20.00	16.00	36.00
16	Maika	Bhadde	Bagraha	20.00	16.00	36.00
17	Lalman	Nandu	Bagraha	20.00	16.00	36.00
18	Umesh	Ramdas	Bagraha	20.00	16.00	36.00
19	Mohna	Bhujuwu	Bagraha	20.00	16.00	36.00
20	Ramdas	Baura	Bagraha	20.00	16.00	36.00
21	Rajkumar	Vade	Bagraha	20.00	16.00	36.00
22	Biru	Ramnath	Bagraha	20.00	16.00	36.00
23	Kaushalya	Ramsohan	Bagraha	20.00	16.00	36.00
24	Rajkumar	Baura	Bagraha	20.00	16.00	36.00
25	Chinya	Marra	Bagraha	20.00	16.00	36.00
26	Rajesh	Kalendra	Bagraha	20.00	16.00	36.00
		Total		520.00	416.00	936.00

- ❖ Most of the job cards were issued during verification process.
- ❖ Even after submitting the photographs 9 families did not get the job-cards.

List of families who did not get job cards

Sl. No.	Name	Father/Husband's name	Age	Caste	Village
1	Rakesh Kumar	Ramyash	47	Mishra	Chhoti Patin
2	Ramji	Ramyash	35	Mishra	Chhoti Patin
3	Sarman	Shobhalal	25	Kol	Jagannathpuram
4	Motilal	Pardeshiya	35	Kol	Jagannathpuram
5	Premasagar	Bhullu	24	Kol	Jagannathpuram
6	Ramesh	Babulal	25	Kol	Jagannathpuram
7	Mithailal	Shivpal	26	Kol	Jagannathpuram
8	Raju	Tirath	26	Chamar	Jagannathpuram
9	Dinesh	Shobha	28	Kol	Jagannathpuram

- ❖ 4 minors were given job cards

Sl. No.	Name	Father's name	Age	Caste	Village	Job Card No.	Remarks
1	Shivdatt	Virendra	15	Brahman	Itwan	109	Passed class 8 and cooking midday meal in primary school of Badi Patin
2	Virendra	Ramchandra	15	Yadav	Machhariha Talab	338	
3	Sampat	Munna	16	Yadav	Machhariha Talab	324	
4	Devraj	Gorelal	16	Kol	Bagraha	323	

- ❖ Labourers said that the pradhan kept their job cards for a long time.
- ❖ Most of the job cards were distributed during verification.
- ❖ During verification the job cards were found 'fresh'.
- ❖ Job cards do not carry the words 'This card is available free of cost'.
- ❖ Most of the work had been done without job cards.
- ❖ Errors found in the job cards prove that the job cards had been prepared within a day.
- ❖ In all of the 185 job cards were without the signature of the applicant.
- ❖ 59 job cards were without signature of pradhan/secretary: Itwan – 22, Jagannathpuram – 30, Bagraha – 22, Chhoti Patin – 3, Machhariha – 2.
- ❖ Number of Job cards which contain non-attested photograph of labourers-68: Itwan – 31, Jagannathpuram – 4, Bagraha – 13, Chhoti Patin – 9, Badi Patin – 5, Machhariha – 3, Dudauli – 3.
- ❖ Two job cards with different serial numbers 187 and 426 were issued for a single person, Mr Ramkumar, son of Sadhuram, of Itwan village. He has both the job cards carrying his non-attested photograph and without signature of pradhan and secretary.
- ❖ Details of anomalies found in the job cards are as under:

Sl. No.	Name	Father/Husband's name	Job Card No.	Caste	Village	Remarks
1	Sangam	Mahipal	423	Kol	Jagannathpuram	Sangam never went for work but on the same job card number wages were paid to Shyamlal S/o Dulla, whose job card no. is 422
2	Shyamlal	Dulla	422	Kol	Badi Patin	Shyamlal is literate and class 8 passed but he put thumb impression on the muster roll.
3	Ramdas	Ledda	404	Brahmin	Itwan Chamrauri	In the Job card of Ramdas the photograph of Pinki W/o Kemla is pasted. Ramdas is Brahmin but Kemla is of Chamar caste.
4	Kemla	Ledda	220	Chamar		In his job card the Photograph of Kemla is pasted.
5	Sadhuram	Ramkumar	187	Chamar	Itwan Chamrauri	Sadhuram has two job cards of different numbers, 426 and 187, in both of job cards different name of his father, Ramkumar and Rajkumar are mentioned.
6	Govind	Kamta	384	Chamar	Itwan Chamrauri	In the job card of Govind, the photo of Laxmi W/o

						Santosh is pasted. There is no person in the village by the name of Govind S/o Kamta
7	Shanti	Dinesh	323	Kol	Bagraha	In Shanti's job card the photograph of Devraj S/o Mr Gorelal is pasted, It was revealed that no woman lives in the village by the name of Shanti

- ❖ The latest list of Job cards was not available in Gram Panchayat office.

4. Demand of Work and its Result

- ❖ 69 workers of Itwan-Dudaila Gram Panchayat demanded work from the Gram Pradhan through an application, but the Pradhan threw their application form. Again the labourers sent a demand letter through registered post on 01/10/06 but not action was taken. A demand letter of 69 workers also was received in the Block Development Office. The list of 69 workers is as under:

S.N.	Name	S.No.	Name	Sl. No.	Name
1	Hiramani	24	Golaiyan	47	Suniya
2	Sughari	25	Gunda	48	Prema
3	Munni	26	Baisakhiya	49	Sonmati
4	Ramkaliya	27	Ramprasad	50	Sheela
5	Ujiyariya	28	Natthu	51	Gudiya
6	Keshiya	29	Ramesh	52	Shyamlal
7	Madhu	30	Bodhu	53	Budhiya
8	Munnidevi	31	Sundar	54	Dhilua
9	Chunbadi	32	Kalicharan	55	Kanhaiya
10	Mithaliya	33	Munnelal	56	Babulal
11	Maya	34	Motiwa	57	Lalman
12	Savitri	35	Kahlal	58	Ramlal
13	Rambai	36	Budhilwa	59	Bailal
14	Gulab	37	Chunnebhaya	60	Dahelal
15	Arjun	38	Dinesh	61	Paletar
16	Surendrapal	39	Sarvan	62	Rambharose
17	Sangamlal	40	Kohan	63	Ramsanehi
18	Kodulal	41	Moduram	64	Bajjnath
19	Kaliyan	42	Madhu	65	Babulal
20	Kalbal	43	Fakkar	66	Rambaron
21	Siddhi	44	Shakuntala	67	Rajabhaya
22	Nirmala	45	Sukhman	68	Santosh
23	Shivpal	46	Kamla	69	Jiwadhiya

- ❖ When the workers did not get the job, they gave application for unemployment allowance but neither they got job nor allowance. Details of application are as under:

Sl. No.	Date of application	Subject	Addressed to	Mode of providing application	Action taken	Enclosures
1	07/10/2006	Demand for work	Gram Pradhan	Registered mail	No action taken	01
2	16/10/2006	Demand for work	BDO	By hand	No action	02
3	12/01/2007	For allowance	Project Officer	By hand	No action	03

			NREGA/BDO			
4	12/01/2007	Demand for work	Project officer NREGA/BDO	By hand	No action	04
5	19/01/1007	Allowance for 82 workers	District Magistrate	By hand	No action	05

- ❖ Workers demanding the work did not get job, but on the Job card no. 423 of Sangamlal S/o Mahipal was shown as being paid Rs 812 as wages by the name of Shyamlal S/o Dulla in the muster roll whose job card no. is 422. About the work and payment are not mentioned in the job card of Sangamlal, but the work and payment are mentioned in the job card of Shyamlal. Shyamlal is literate and he can do signature but in the muster roll on serial number 2566 his false thumb impression is shown.
- ❖ After continuous demand for work, when the workers did not get the job, the organisation sent information to the National Rural Development Ministry.
- ❖ The Joint Commissioner from the Department of Rural Development visited Itwan and in front of the workers he ordered the concerned officials and Pradhan to provide work to the workers and also ordered to start the work of well construction immediately, but after his visit the construction work was not started and Pradhan did not provide job to the workers who were involved in sending complaint.
- ❖ 35 workers, who were demanding job, migrated with their families for livelihood from their village Jagannathpuram. The organisation conducted a survey in Jagannathpuram, Patin, Iwan and Bagraha. The lists of **migrants** are as under:

Sl. No.	Name	Father/Husband's Name	Caste	Age	Village	Went to	With family member
1	Munni	Kaliyan	Kol	30	Jagannathpuram	Badi Pathar, Satna, MP	3
2	Kaliyan	Bhondu	Kol	32	"	"	
3	Mannelal	Bhondu	Kol	26	"	"	5
4	Kusuma	Mannelal	Kol	24			
5	Madhuniah	Bhondu	Kol	50	"	"	1
6	Sohanlal	Bhondu	Kol	40	"	"	2
7	Sukhrania	Sohanlal	Kol	37	"	"	
8	Daddu	Fakkad	Kol	40	"	Khutaha	6
9	Kusuma	Daddu	Kol	38	"		
10	Baijnath	Fakkad	Kol	50	"	Khutaha	4
11	Majuriya	Baijnath	Kol	36	"	Khutaha	
12	Kodulal	Baijnath	Kol	25	"	Shankargarh	
13	Bachhi	Kodulal	Kol	20	"		
14	Rambaran	Bhurailal	Kol	35	"	Dhai Pathar	4
15	Shiva	Rambaran	Kol	20	"	"	
16	Kailash	Bhurailal	Kol	20	"	Lauhgarh	3
17	Sukbariya	Kailash	Kol	26	"		
18	Daddan	Darbari	Kol	28	"	Lauhgarh	4
19	Sumitra	Daddan	Kol	26	"		
20	Kallu	Gunda	Kol	38	"	Khutaha	6
21	Nathiya	Kallu	Kol	36	"		
22	Barri	Baisakhulal	Kol	24	"		3
23	Mohanlal	Kalbal	Kol	26	"	Dadi Pathar	1
24	Suresh	Rajabhaiya	Kol	26	"		2
25	Surajjan	Rajabhaiya	Kol	20	"		
26	Bachhelal	Shobha	Kol	22	"		2
27	Sarman	Shobha	Kol	35	"		
28	Shobha	Sadiya	Kol	55	"		
29	Sindhi	Fadali	Kol	60	"	Dadi Pathar	2
30	Raniya	Sindhi	Kol	55	"		

31	Shivpal	Garibdas	Kol	60	''	Dadi Pathar	4
32	Mithai Lal	Shivpal	Kol	30	''	''	
33	Suresh	Shivpal	Kol	27	''	''	
34	Ramesh	Babulal	Kol	35	''	Khutaha	1
35	Kalicharan	Ramasre	Kol	55	''	Khutaha	1
36	Bhola	Chunvad	Kol	30	Bagraha	Shankargarh	
37	Kutua	Chhota	Kol	48	Bagraha	Shankargarh	
38	Betu	Bachha	Kol	40	''	''	
39	Paharuaa	Bachha	Kol	24	''	''	
40	Rajabhaiya	Jamuna	Kol	32	''	''	
41	Bhaiyadeen	Jamuna	Kol	35	''	''	With family
42	Chhota	Bhauaa	Kol	30	''	''	''
43	Dharma	Ramdas	Chamar	40	Itwan	Delhi	''
44	Kallu	Ramdas	Chamar	35	Itwan	''	''
45	Chhotua	Ramdas	Chamar	30	''	''	''
46	Sundarlal	Shivprasad	Chamar	28	''	''	''
47	Babua	Pancha	Chamar	40	''	''	''
48	Shivpal	Sudani	Chamar	50	''	''	''
49	Tirra	Sudani	Chamar	60	''	''	''
50	Lalua	Kaira	Chamar	35	''	''	''
51	Shivprasad	Tirra	Chamar	35	''	''	''
52	Vijay	Shiprasa	Aarakh	20	''	''	''
53	Bala	Dadi	Chamar	35	''	''	''
54	Kishora	Parga	Chamar	50	''	''	''
55	Durgaiya	Bhagwandeem	Chamar	50	''	''	''
56	Babua	Chipunna	Chamar	40	''	''	''
57	Harchhathia	Raure	Chamar	50	''	''	''
58	Indrajeet	Chhitani	Brahman	50	''	''	''
59	Bhura	Shambhu			Patin	Turki (Rewa)	6
60	Sitaram	Bhola			Patin	''	4
61	Babu	Balhawa			''	''	4
62	Golla	Rajwa			''	''	1
63	Maiyadeen	Fuldev			''	''	6
64	Kodu	Babulal			''	''	2
65	Dadoli	Kripal			''	''	4
66	Jagiya	Late Bhaua			''	''	3
67	Ramraj	Badkaiya			''	''	2
68	Jiyalal	Balhawa			''	''	2
69	Babua	Balhawa			''	''	5
70	Badkaiya				''	''	5
71	Fuldev				''	''	2
72	Rajmani	Babbu			''	''	5

- ❖ Most of the migrants have their registration under Employment Guarantee Act.
- ❖ Many of them had produced their photograph on their own expenses, did not get the job cards, even not on their demand then they compelled to migrate.
- ❖ The workers gave their recorded statements that this year many labours, men and women both were expecting work under NREGA and they did not migrate for a long period. But when they did not get work more than 8-10 days they migrated.
- ❖ Most of workers demanded work orally, neither the responsible persons of Panchayat prepared any written demand on behalf of them nor they provided them any receiving.
- ❖ On the basis of the survey conducted, from Itwan Panchayat about 40 per cent migration happened.
- ❖ Employment Guarantee Act even could not prevent migration.

5. Status of Work Days and payments

- ❖ A lot of irregularities have been recorded in payments of labours.
- ❖ By manipulation the in muster roll, Rs 1,31,598 were paid among 74 workers. It seems that the amount was misused because such a large amount of money was distributed only among 74 card holders is unbelievable. In this panchayat 428 job cards have been prepared among which only 185 job cards could be seen.
- ❖ The payments have been made without keeping the muster roll before the workers.
- ❖ The husband of the Pradhan, Gaya Prasad Pandey himself said that the works were mentioned in a diary and payments were made accordingly.
- ❖ The mentioned details and mistakes prove that the muster roll has been completed at a time.
- ❖ Even after sending four strict orders from DDO, the BDO and Panchayat Secretary could not make available the muster roll and this proves that without the muster roll, the work and payment had been done.
- ❖ In the recorded statement, the BDO and Panchayat Secretary accepted a number of times that the muster roll was prepared till then. They took five more days to prepare the muster roll.
- ❖ The husband of Gram Pradhan, Mr Gaya Prasad Pandey, said that the documents were being prepared after starting the process of verification.
- ❖ The muster roll was not there before the payments were made.
- ❖ The payments were shown to be made on the basis of *khanti* measuring 10X10X1, but in the muster roll the days were mentioned and extra money was withdrawn.
- ❖ A worker family can jointly fill one to one-and-a-half *khanti* in a day but their work was shown for two days which does not match with the work of the family.
- ❖ According to the workers, there were discrepancies in the measurement of *khantis*.
- ❖ The workers were not paid extra payment although they dug soil from distance more than 30 metres. No payment was made for throwing soil on a height.
- ❖ The workers were told that they would get Rs 58 per *khanti*, but they were paid at the rate of Rs 50 per *khanti*.
- ❖ The signatures or thumb impressions of the workers were not taken on muster roll. Instead Pradhan and/or Secretary put the signature or thumb impression on the muster roll themselves or got them by some other person.
- ❖ The details of work were not mentioned on the job cards in front of the card holder, but the cards had been taken from the card holders saying there was some mistake in job cards which had to be removed. After a few days when the job cards were returned to the holders they saw that the details of work were filled in the job cards arbitrarily.
- ❖ In the muster rolls thumb impression of literate persons were also put down.
- ❖ The mate also put his signature and thumb impression on same page in the muster roll.
- ❖ The work of workers had not been mentioned in any document although they had done work and got half payment for their work.
- ❖ In the job card of Sangamlal, S/o Mahipal the payment had been shown by the name of Shyamlal, S/o Dulla.
- ❖ Gorelal son of Shree Kripal, whose job card number is 170, his thumb impression is mentioned on the Sl. No. 2,548 in muster roll and also his signature is put on Sl. No. 2,561 in the muster roll.
- ❖ Ramanuj of Jharha Kol R/o Bagraha whose job card no. is 128 is shown of general category in the muster roll.
- ❖ In Sl. No. of 4,287 of muster roll, the number of workers is mentioned as 20 but the work detail and payments have been shown of only 19 workers. Signature is mentioned of the last worker Lallu but his work is not mentioned therefore without work the payment is shown in the muster roll.

- ❖ In the job card no. 423 of Sangamlal S/o Mahipal the payment is shown to Shyamlal S/o Dulla R/o Chhoti Patin without any work detail, whereas the work of Shyamlal is mentioned in his job card no. 422. Although he is class 8 passed his thumb impression is shown.
- ❖ Two payments have been shown by the name of Umesh S/o Ramlal in two job cards. First in job card no. 15 the payment is shown for 134 days of work and in second job card no. 189, the payment is shown for 42 days of work.
- ❖ In Sl. No. 2,547 of muster roll, the name of person who takes attendance Munna is mentioned but in other places, Sundarlal Munim is mentioned although Munna never took this charge.
- ❖ In whole of the muster roll only 12 workers put their signature. All the thumb impression and signatures seemed of same handwriting.
 - Gorelal S/o Kripal
 - Sundarlal S/o Babulal
 - Shyamlal S/o Ramkumar
 - Rajababu S/o Shyamlal
 - Kaushal Kishor S/o Sundarlal
 - Laltu S/o Ganga Prasad
 - Ram Sihore S/o Sadhuram
 - Munnalal S/o Sundarlal
 - Anant Kumar S/o Ramdev
 - Chhota Bhaiya S/o Bhaua
 - Shiv Kumar S/o Sundarlal
 - Ramanuj S/o Jhalra
- ❖ Among the 74 workers paid in the muster roll, 27 put their signature but their false work and payment are shown in the muster roll.
- ❖ Out of 27, 21 workers did not go for work not for a single day, showing their false work and payment Rs 45,182 was embezzled.
- ❖ Of the rest of six workers, by increasing the number of working days, Rs 10,784 was embezzled.

List of workers who can do their sign but showing their false thumb impression some amount was withdrawn:

Sl. No.	Name	Father's/Husband's name	Job card number	Days of work	Amount withdrawn
1	Ram Prasad	Sarju	371	28	1624.00
2	Ram Krishna	Shivpal	131	20	1624.00
3	Lolla	Mahabir	96	28	1624.00
4	Ram Chandra	Ramdev	321	56	3248.00
5	Lal Babu	Ramlanan	65	23	1334.00
6	Lav Kush	Raj Kumar	90	20	1160.00
7	Lok Nath	Suraj Bhan	87	40	2320.00
8	Maika	Bhadde	104	40	2320.00
9	Santosh	Rambhawan	333	28	1624.00
10	Leelaram	Rajbhaiya	340	28	1624.00
11	Dinnu	Tedha	239	56	3248.00
12	Rajababu	Kalendra	111	58	3364.00
13	Rakesh	Ramdass	15	97	5626.00
14	Ramavtar	Rambal	60	57	3306.00
15	Rajnarayan	Chunkawan	416	14	812.00
16	Sangam	Mahipal	432	14	812.00
17	Rajaram	Chunbad	16	40	2320.00

18	Kaliyan	Jarhawa	100	40	2320.00
19	Jagdish	Swamideen	374	28	1624.00
20	Virendra	Ramchandra	338	28	1624.00
21	Saligram	Lolla	321	28	1624.00
				Total	45182.00

List of workers, who can sign but their thumb impression is shown in the muster roll, they worked but increased number of days of work had been shown:

Sl. No.	Name	Father's/Husband's name	Job card number	Days of work	Amount withdrawn
	Rajesh	Kalendra	46	30	1740.00
	Muralia	Bhadda	04	37	2146.00
	Umesh	Ramdass	05	37	2236.00
	Jamuna	Mudan	09	11	734.00
	Raja	Ramswaroop	25	30	2920.00
	Maujilal	Maika	554	22	1008.00
				Total	10784.00

- ❖ In the muster roll through including a number of false information, among 40 labours Rs. 79,286/- was embezzled.
- ❖ Name, work and payments of ill person, student studying in MP, labours who are getting regular wage by doing other work, land holders and tractor owner have been mentioned in the muster roll. During verification process the workers on job, members of monitoring committee, ward members and other villagers told that all work and payments shown were imaginary.

Details of money withdrawn by the name of workers who did not go for work even for a single day:

Sl.	Name	Father's/Husband's Name	Caste	Job card No.	Name of village/ Hamlet	Amount Withd-rawn	No. of days	Remarks
1	Fakkar	Makole	Kol	253	Bagraha	3190	55	Never went for work
2	Ramkrishna	Shivpal	Brahman	131	Itwan-Dudaila	1160	20	He is class 10 pass, his father is working with the railways. He contested election of district Panchayat. He has 10 bighas of irrigated land and he is the nephew of the husband of Pradhan.
3	Jagdish	Swamideen	Brahman	374	”	1624	28	Didn't go for work for a single day, he has two wheeler, he is the owner of 80 bighas of land in Mahuli Kher, Majhgawan, MP, he is real uncle of the husband of Pradhan, he rears his cattle on regular salary and his age is more than 60 years.
4	Ramprasad	Sarju	Brahman	371	”	1624	28	He is the son of elder

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								brother of husband of Pradhan, according to villagers didn't go for work; he is literate but showed his thumb impression in the muster role.
5	Kaushal Kishore	Sundar	Brahman	290	”	1624	28	He is literate but put his thumb impression in muster roll. His father is working in water dept in Majhgawan, MP, He has 26 bighas of irrigated land in Doda, he is engaged in agriculture, recently he returned home after 7 months from Mumbai, He has 15 bighas of land in Itwan, He moves on bike, according to villagers never go for work, he takes work from workers at his home and field area.
6	Shivkumar	Sundar	Brahman	276	”	1624	28	He studies in Arya Kanya Intermediate College and didn't go for work.
7	Lallu	Gangaprasad	Brahman	126	”	1624	28	He is the son of the real elder brother of Pradhan's husband, working in a private firm in Chitrakoot, never goes for work. He is High School pass but put his thumb impression.
8	Lolla	Mahbir	Brahman	096	”	1624	28	He is literate but put his thumb impression in muster roll. He has 5 bighas of land. He has two sons working in Varanasi. Never went for work.
9	Munnalal	Sundarlal	Brahman	095	”	1624	28	He is the cousin of Pradhan's husband. His job is to bring money from bank. The villagers are afraid of him due to his atrocities.
10	Shaligram	Lolla	Yadav	254	Machhriha	1624	56	He has business of selling and purchasing of ox. Two sons worked of two Khanti and got Rs 30, husband and wife didn't go for

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								work.
11	Anant Kumar	Ramdev	Yadav	270	”	1624	28	He is class 10 pass, but puts his thumb impression, never goes for work and did this under pressure of Pardhan.
12	Ram Chandra	Ramdev	Yadav	321	”	3248	56	Didn't go for work, in muster roll and job card name of his wife Rampatiya and his name were mentioned, wife is disabled by one hand. He is literate up to class 5.
13	Rambhawan	Lolla	Yadav	336	”	812	14	He has been ill for three months, cannot even move, his wife is expired, his false work is mentioned in the muster roll.
14	Munna	Jhalra	Kol	98	Bagraha	3480	60	Munna has been rearing cows of Devnath Yadav of Machhariha for 3-4 years and got 5 quintal of wheat as wages. His wife is selling wood. He didn't go for work.
15	Ramnuj	Jhalra	Kol	128	”	3306	57	Didn't go for work even for a single day.
16	Lalbabu	Rajlanan	Brahman	065	Itwan	1334	23	He has been working in Mumbai for 8 months, never worked in village.
17	Ram Swayambar	Gangaprasad	Brahman	093	Itwan	1276	22	He is son of real elder brother of Pradhan's husband, he is mentally retarded, didn't work, there are 22 bighas of land among three sons.
18	Rajaram	Chunwad	Kol	16	Jagannath Puram	2320	40	Never worked.
19	Kaliya	Jarhawa	Kol	100	Jagannath Puram	2320	40	He was ill, never went for work
20	Sipahilal	Brijjeevan	Aarakh	084	”	1160	20	Didn't work.
21	Sardarilal	Brijjeevan	Aarakh	099	”	1160	20	Didn't work, he was in Vapi.
22	Lavkush	Rajkumar	Brahman	090	”	1160	20	Didn't work, owner of HMT tractor, takes contract of irrigation, owner of 20 bighas of land.
23	Parma	Kabraha	Mawaia	118	Bagraha	1160	20	He works throughout the year in house of Vasudev Dwivedi. He did work only for

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								5 days.
24	Ramshihore	Sadhuram	Brahman	127	Itwan	1624	28	He is the uncle of pradhan's husband, working in his own farm. He has business of milk, he is literate, but has put his thumb impression in muster roll. He has 12 bighas of land, and didn't work for a day.
25	Loknath	Surajbhan	Brahman	87	Itwan	2320	40	Cousin of Pradhan's husband, works in Mumbai, literate but put his thumb impression, didn't work.
26	Maika	Bhadde	Kol	104	Bagraha	2320	40	He is disable by one leg, never worked.
27	Biru	Ramnath	Kol	122	''	1160	20	Never worked, he worked for 9 days in Jaitwara Railway MP and then he fell ill.
28	Santosh	Rambhawan	Yadav	333	Machhariha	1624	28	Never worked, he is literate upto class 5 but put his thumb impression.
29	Leelaram	Rajabhaiya	Yadav	340	''	1624	28	Never worked.
30	Dinnu	Teda	Yadav	239	''	3248	56	Never worked.
31	Rajababu	Kalindra	Kol	111	Bagraha	3364	58	He works with railway contractor Rajnarayan, He fell ill in Dipawali then he went to Satna to his sister's house and lived there, never worked, he is literate but put his thumb impression.
32	Rakesh	Ramdas	Kol	15	''	5626	97	Rakesh has been working with Girdhari Seth in Majhgahan, Satna, MP for four years. He is literate up to class 10 but his thumb impression is put in the muster roll
33	Ramavtar	Rampal	Raidas	60	Itwan	3306	57	According to villagers, this person didn't work, he is a personal worker of Pradhan, he is literate but his thumb impression is put in muster roll.
34	Rajnarayan	Chunkawan	Kol	416	Choti Patin	812	14	He is educated up to high school but thumb impression is put in the muster roll.

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								Pradhan threatened him that he must tell his name was included in the muster roll. He did not go for work, Shyamal was also threatened by Pradhan.
35	Sangam	Mahipal	Kol	423		812	14	By the name of Shyamlal S/o Dulla the wage Rs 812 has been paid which is false. He is literate up to class 8 but thumb impression is put in the muster roll. Sangam did not go for work, the job card no. of Shyamlal is 422 and in job card no. 423 no work is mentioned.
36	Devi	Lallu	Kol	23	Bagraha	2320	47	In the muster roll and job card the work of only 40 days is mentioned, his wages of 7 days is due to be paid.
37	Sampatiya	Ram Chandra	Yadav	321	Machhariha	1624	28	Never worked.
38	Chirailal	Chunkawan	Kol	105	Bagraha	2320	40	Never worked.
39	Dharmdas	Buddha	Kol	110	Bagraha	2320	40	–
40	Golla	Rajwa	Kol	417	Khajuriya Kolan	1624	28	His wife has been ill for four months, he works as farm labour under <i>Khajanchi Pandit</i> and bound for throughout the year. His daughter worked for 7 days in construction of <i>pulia</i> but then after she went to his in-laws house.
41	Lalaram & Godhani	Bhailal w/o Lalaram	Kol Kol	232 232	Khajuriha Kolan	1624 1624	28 28	The husband and wife have been living in Gwalior for two years and did not come to the village, their imaginary attendance of 56 days are mentioned.
42	Pattu Kamleshia	Rajawa w/o Pattu	Kol Kol	45 45	Khajuriha Kolan	1624 1624	28 28	According to Kamleshia, we didn't work, Pattu was working in Jaitwara under contractor Kela and she is pregnant, can't work.
43	Kalsh	Rajwa	Kol	418	Khajuriya	812	14	Kalsh did not work,

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					Kolan			he is class 8 passed but thumb impression is put in the muster roll.
44	Kolla	Lolla	Kol	50	”	1624	28	During construction of <i>Pulia</i> , Kolla was in Mumbai and worked there.
45	Papua Rajkumari	Rambhajan w/o Papua	Kol	235 235	”	1624 1624	28 28	This husband and wife worked under Kela contractor in Jaitwara during construction of <i>Pulia</i> they migrated to Jaitwara.
46	Babu	Bhurwa	Chamar	116	Itwan	4118	71	Never worked.
47	Rajju	Sundarlal	Brahman	121	Itwan	3248	56	He is the relative of Pradhan, never worked, he is literate but thumb impression is in the muster roll.
48	Mannalal	Sundarlal	Brahman	95	Itwan	3364	58	He is the relative of Pradhan, never worked but thumb impression is in the muster roll.
49	Brijbihari	Dadulal	Brahman	197	Itwan	812	14	Brijbihari is aware about job card. He was not issued the job card. He never went for work. Despite this an imaginary work of 14 days in mentioned in the muster roll and payment has been withdrawn. He is literate but thumb impression is in the muster roll.
50	Prem-Narayan	Dadubhai	SC	425	Itwan	1624	28	Never worked, he is a criminal.
51	Dhilua Gendiya	Kunna w/o Dhulua	Kol	39	Bagaraha	928 928	16 16	Dhilua is disabled by hands and unable to do work, his wife sells woods in Satna and arranges livelihood for the family.
						1,08,982	1,879	
						The total amount withdrawn illegally – Rs 1,08,982.		

- ❖ In Itwan Gram Panchayat 10 workers worked under NREGA but their work details were not mentioned in the muster roll and in the job card. This is the result of filling the muster roll in a single day.

List of workers who worked under NREGA but their work details are not mentioned in any document (Muster roll, Job cards, MB etc.)

Sl.	Name of Worker	Name of Father/Husband	Caste	No. of Job card	Village	Work done by the worker	Work mentioned in muster roll	False no. of days of work	Paym ent to the worker	Balance amount of wages (false)	Ramarks
1	Devraj	Gorelal	”	323	”	21			918	318	Work is not mentioned in muster roll and job card.
2	Gorelal	Wade	”	37	”	28			1700		-do-
3	Bachhelal	Shobha	”	07	”	3	-	-	50	100	Payment made at the rate of Rs 50.
4	Ram Prasad	Bhulua	”	76	”	2	-	-	50	66	Work details are not mentioned in job card and muster roll.
5	Dahelal	Paletiar	”		”	18			700	344	-do-
6	Bajrangi	Jagannath	”	428	Chhoti Patin	12			600	96	-do-
7	Bachhu	Faguna	”	165	”	2			100	16	-do-
8	Kallu	Samaiya	Kol		Bagraha	14		2	600		12 <i>Khantis</i> in 14 days but not mentioned in Job card and muster roll.
9	Dadan	Lallu	Kol	17	Bagraha	10			500		Work is not mentioned.
10	Munna	Tirra	Kol	301	Bagraha	6			500		6 <i>khantis</i> in 6 days but not mentioned in muster roll and job card.

❖ The amount of Rs **40,588** was grabbed by showing increased number of days of work, wrong measurement of work and payment of lesser wages to **24** workers among **74** total workers.

**Details of money grabbed by cheating the workers
(Showing increased number of days of work and amount of payment in the documents)**

Sl.	Name	Father's/Husband's name	Caste	Job card No.	Village	The work done by the worker	Work mentioned in muster roll	False no. of days	Paym ent to the worker	Balan ce amount (false)	Remarks
1	Ashok	Sataiya	Kol	48	Bagraha	49 days	74 days	25 days	2812	1450	74 days are mentioned in job card, 25 days more are included.
2	Sundar	Chunvadiya	Kol	03	Bagraha	120 days	124 days	4 days	6960	812	120 <i>khanti</i> by husband and wife jointly, 4 days are more included in the

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											muster roll.
3	Munni	Madda	Kol	251	”	60	110	50	3480	2900	–
4	Deshra j	Madda	Kol	061	”	7	84	77	300	4466	–
5	Rajesh	Kalendra	Kol	046	”	90	120	30	6700	260	Rajesh can put signature, but there are thumb impressions in the muster roll. 30 days are falsely included.
6	Murali a	Bhadda	Kol	04	”	45	82	37	1740	2146	37 <i>khantis</i> by both husband and wife jointly. False 37 days are mentioned. He can sign but there are thumb impressions in the muster roll.
7	Sindhi	Fadali	Kol	70	Jagan nathp uram	70	34	36	1050	3010	He got wages deducted.
8	Surend ra	Manna	Kol	85	”	10	2	-	116	-	Wages of 8 days are due to be paid.
9	Kodula l	Baijnath	Kol	67	”	5	5		200	90	Work is mentioned in muster roll, but he was not paid full wages.
10	Gorela l	Kripal	Kol	107	”	45	45	-	1250	1300	–
11	Maujil al	Maika	Kol	54	Mach hariha Kolan	34	56	22	2240	1008	False thumb impression has been put in the muster roll.
12	Faguna	Parsan		167	”	11	56	45	500	2748	The wages of 11 days are due.
13	Girja	Tijal		55	”	68	68	68	Not reme mbere d	-	He is favourite person of pradhan’s husband. In the muster roll thumb impression is in place of signature.
14	Umesh	Ramdas	Kol	189	Bagra ha	5	42	37	200	2236	His actual working days are 5, can do signature but there are thumb impressions in muster roll.
15	Ramku mar	Baura	Kol	21	Bagra ha	20	84	64	800	4072	–
16	Virend	Ram	Yadav	338	Mach	2	28		100	1524	26 days are

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	ra	Chandra			hariha						falsely mentioned.
17	Sindhi (Ranno)	Fadali (Sindhi)	Kol	70	Itwan	70	36	34	1050	3010	–
18	Krishna	Fakkad	Kol	01	Bagraha	60 days	Not mentioned		6850		Husband wife with their parents worked together.
19	Balmik	Samaiya	Kol	303	”	45		14	Not remembered		45 <i>khantis</i> in 31 days.
20	Jamuna	Mudan	Kol	009	”	12	23	11	600	734	Jamuna worked for 10 <i>khantis</i> in 10 days, he got Rs 500, Maiyadeen got 100 for 2 <i>khanits</i> in 2 days, 11 days are falsely mentioned in the muster roll.
21	Dashratha	Khalla	Kol	014	”	242	142	100	Not remembered		Husband and wife worked for 3 months in pond construction, 24 days in khadanja, 20 days in link road, 2 days in Pulia construction. The total work is not mentioned in muster roll and job card.
22	Raja	Ramswaroop	Kol	25	”	60	90	30	2300	2920	He can do signature, but thumb impression exists in the muster roll.
23	Ramdas	Baura	Kol	240	”	45	69	24	700	3302	–
24	Tijal	Maika	Kol	20	”	6	50	44	300	2600	Tijal worked only for 6 days in Machhariha.

- ❖ According to law the workers were not provided payment weekly or fortnightly. Maximum numbers of workers were paid monthly.
- ❖ According to law, the payment amount is not told by reading the muster roll, and so the illiterate workers have been cheated.
- ❖ In Itwan Gram Panchayat 69 workers, applied for unemployment allowance because they were not paid their wages but they got no result.

6. Joke with the Disabled Persons

- ❖ Maika son of Gadde is a disabled person in Bagraha whose job card no. is 104. He did not work but in the muster roll showing his false work of 40 days Rs 2,320 were withdrawn.
- ❖ Sampatiya W/o Ramchandra is a disabled lady and she did not work for a single day (her job card no. is 321). Showing her work for 56 days Rs 3,284 were grabbed. Her husband can do signature but his thumb impression is in muster roll.
- ❖ In NREG Act it is mentioned that the disabled persons are preferred to provide other kinds of work, like for arranging drinking water for labours, taking care of small children of labours, giving medicines, etc., but they were not provided such kinds of work. Instead they were shown to be working as labour and their wages were grabbed.

7. Open Infringement of the Limits of Work days

- ❖ In NREG Act it is noted that the limit of work days is 100 and this 100 days may be divided among the family members. The family member may work separately or jointly work but not for more than 100 days, but in actual open infringement of limits of work days was happened the details are as under:

Sl. No.	Name	Father's/Husband's Name	Village	Job card No.	Number of work days
1	Munnilal	Bhadda	Bagraha	251	110
2	Pappu	Khalla	Bagraha	18	111
3	Rajesh	Kalendra	Bagraha	46	120
4	Rajkumar	Baura	Bagraha	21	114
5	Rajjan	Kalendra	Bagraha	10	117
6	Dashrath	Khalla	Bagraha	14	142
7	Sundar	Chunbadiya	Bagraha	3	124
8	Kamlesh	Munim	Bagraha	24	117
9	Bhaiyalal	Kemla	Bagraha	19	134
10	Kemla	Munim	Bagraha	97	137

8. Gram Sabha and Status of Work Plan

- ❖ According to the Act, shelf of project work should be decided by Gram Sabha and during selection of work their preferences and usefulness should be kept in mind. The list of selected work according to the preference should be shown in Panchayat office, but all of the above process was never adopted by Gram Pradhan and Secretary.
- ❖ Open meeting of Gram Sabha was never held and no work plan was ever prepared in Gram Sabha meeting. For verification no photocopy of resolution and meeting minutes of Gram Sabha was made available. In reality, the work plan was made by the husband of Pradhan under instructions of the Panchayat Secretary.
- ❖ The workers and Gram Sabha members were totally unaware of the work plan and budget.
- ❖ In this respect the husband of Pradhan clarified that he did not have knowledge about this Act.
- ❖ After the completion of work, neither the open meeting of Gram Sabha was organised, nor the gram sabha members were made aware about the income and expenditure.
- ❖ The 8 ward members of Gram Panchayat Kahlal, Jamuna, Babulal, Ramlakhan, Ramlakhan, Kailash Prasad and Munni and BDC members Mrs Rajjan gave their

recorded statements that open meeting of the Gram Sabha was never held and under NREG scheme no meeting of Gram Sabha was held during the year.

- ❖ Planning and recommendations were made only by Pradhan's husband Gaya Prasad Pandey and the Panchayat Secretary. In the case of any objection they threaten the person who made the objection.

9. Approval of Technical Estimation and Approval and Issuing of Work Order

- ❖ By taking the suggestions of local persons, it is must to prepare technical estimation of each work. For approval of technical estimation it is necessary to prepare it in easy language. Likewise the work order also should be prepared in general language so that after showing it publicly the common man can understand about the information related with the work, but nothing has been done accordingly.
- ❖ For transparency neither the open meeting was organised nor all the information was pasted on the board according to the Act.
- ❖ Gram Sabha did not select the work; instead the Pradhan and Secretary selected the work arbitrarily.
- ❖ About construction of link road from Jagannathpuram to Ghatiya, the information of name of work, name of panchayat, year and sanctioned amount were mentioned on the board; the rest important information was not mentioned anywhere.
- ❖ The measurement of work was not done technically.
- ❖ The workers were not made aware about the method of measurement.
- ❖ The order of work acceptance was not published publicly.

10. Condition of Vigilance Committee

- ❖ A vigilance committee has been constituted in the Gram Panchayat but it has no role.
- ❖ The vigilance committee has five members. Out of them, three members are either relative of the Gram Pradhan, or are persons who receive benefits from the Gram Panchayat. These people are: Sarju, S/o Chunwad Pandey (a retired civil official, he is grand father-in-law of the Pradhan), Vinod, S/o Shiv Narayan Tripathi (a Shiksha Mitra) and Sundar Lal, S/o Babulal Tripathi (he is also the mate).
- ❖ The president of vigilance committee, Babu S/o Siddhgopal, came to know during verification that he is the president of vigilance committee. He gave his written statement that he was never told that he is the president of vigilance committee although he is a ward member. He told in writing that the vigilance committee did nothing.
- ❖ It is also remarkable that the president of vigilance committee Babu Yadav was appointed as cook of midday meal in Itwan Primary School.
- ❖ The 5th member, Mantu, W/o Dasaiya, also gave her statement that she had no knowledge about her membership in the vigilance committee. Nobody informed her about this earlier and she never went to observe the work done under employment guarantee.

11. Allotment of Work

- ❖ There is a rule under NREGA that Gram Panchayat should maintain a work allotment register and the register should be kept in Panchayat office. At the time of inception of new work, the information about it should be affixed at notice board and the information dissemination should be done through *dugdugi*. Once in a week (Sunday or

any market day) in Panchayat office the information should be made available for general public. List of workers, date of application, nature of work and about the venue should be informed publicly. But the rule was not followed.

- ❖ The work allotment register was not made available in Gram Panchayat office.
- ❖ The information about the work is disseminated informally among the villagers.

12. Status of Mate

- ❖ For entire work of Panchayat only one mate was appointed who is Sundarlal S/o Babulal Tripathi.
- ❖ During work, among 60-65 workers only one mate was appointed. This statement was provided by Sunderlal himself. The rule is that one mate should be appointed among 20 workers only. The mate, Sundar Lal, has job card no. is 134 and his own thumb impression is put in various serial number of muster roll:
2561 – thumb impression, 4290 – Signature
2551 – thumb impression, 4287 – Signature, 2555 – thumb impression
In signature place of worker of taking daily attendance he did his sign.
- ❖ The mate showed himself of Scheduled caste in serial no. 4287 and 2561, of other caste in serial number 2551 and 2555 and of general caste in serial no. 4290.
- ❖ No training was provided to the mate he told and the villagers had a lot of complaint in measurement of work. Due to wrong measurement, a number of workers left the work meantime and were compelled to migrate.

13. Facilities available at working place

- ❖ Mate, Sundarlal Tripathi said that for drinking water two drums (*dibbas*) of plastic were used in place of pitchers.
- ❖ No primary health facility was made available for any worker.
- ❖ There was no shade arrangement at working place.
- ❖ For the children of labours no crèche was made available.
- ❖ It was not clarified who would serve water to the labours.

14. Implementation of Planning and its Supervision

- ❖ Before inception of work implementation the project meeting was not held.
- ❖ The labours were not aware about the pre-details of planning (work) even yet.
- ❖ The members of vigilance and monitoring committees were not selected publicly nor the workers were told about them.
- ❖ Details of work have not been put on the walls of panchayat bhawan building.
- ❖ Copy of work acceptance letter was not available at working place for inspection.
- ❖ The vigilance and monitoring committee could not make available the vigilance report of the work.

15. Work Status

- ❖ In Itwan Gram Panchayat, construction of link road from Jagannathpuram to Ghatiya, Machhariha pond and culvert near the primary school, Chhoti Patin had been done.
- ❖ During verification and checking no work had been found accomplished but in the documents construction of link road was shown completed.

- ❖ On the basis of the estimated amount the sanctioned amount for construction of Macchariha pond was Rs 7.66 lakh. On the basis of the documents, the expenditure amount so far was Rs 1,78,002, but during verification it was found to be Rs 99,110.
- ❖ For construction of link road from Jagannathpuram to Ghatiya, the sanctioned amount was Rs 1.00 lakh. On the basis of the documents, the expenditure amount so far was Rs 99,940, but during checking and verification the work done was found of Rs 42,600.
- ❖ For construction of culvert near primary school, Chhoti Patin, the sanctioned amount was Rs 3.61 lakh. On the basis of the documents, the expenditure amount so far was Rs 1,85,586, but during checking and verification the work done was found to be equivalent of Rs 1,15,300. For culvert construction local material was used. The ratio of mixture defined in project sanction was not followed; the mixture used was of inferior quality. The verified details are as under:

The Details of Cost of Work Done under National Employment Guarantee Scheme

Gram Panchayat – Itwan Dudail

Block – Manikpur, District – Chitrakoot

Name of work	Details	Cost of works according to muster roll and bills				Cost of works on the basis of measurement		Difference (in Rupees)
		Muster roll no.	Work days	Rate of Daily wages	Cost (in Rupees)	Length (in metre)	Cost of work (in Rupees)	
Link road from Jagannathpuram to Ghatiya	Wages	2547	101	58	5858.00			
		2548	139	58	8062.00			
		2549	35	58	2030.00			
		2550	200	58	11600.00			
		2551	200	58	11600.00			
		2552	200	58	11600.00			
		2553	125	58	7250.00			
		2554	200	58	11600.00			
		2555	200	58	11600.00			
		2556	200	58	11600.00			
		2557	80	58	4640.00			
		Total	1680		97440.00	567.50	42600.00	54840.00
Plantation	Wages	2558	20	58	1160.00			
		2558	10	125	1250.00			
		Total			2410.00			
Material		No. 1 brick	6000	1250 / 1000	7500.00			
		Sand Badausa	3 cube meter	480	1440.00			
		Cement	18 bags	190	3220.00			
		Seedlings	23	10	230.00			
		Total			12590.00			
	Grand Total				15000.00	10 tree guard	9500.00	5500.00
Machhariha pond construction	Wages	2559	260	58	15080.00			
		2560	260	58	15080.00			
		2561	113	58	6554.00			
		2562	280	58	16240.00			
		2563	280	58	16240.00			
		2564	196	58	11368.00			
		2565	280	58	16240.00			
		2566	280	58	16240.00			
		4287	280	58	16240.00			
		4288	280	58	16240.00			
		4289	280	58	16240.00			

		4290	280	58	16240.00				
		Total	3069		178002.00	251	99110.00	78892.00	
Culvert construction near Primary School, Chhoti Patin	Wages	2495	280	58	16240.00				
		2496	224	58	12992.00				
		2496	56	125	7000.00				
		Total	560		36232.00		18223.00	17999.00	
	Material	Cement	210 bags	190		39900.00			
		Stone boulder	75 cube meter	450		33750.00			
		Sand	45 cube meter	480		21600.00			
		Stone ballast 90 mm.	33 cube meter	420		13860.00			
		Hume Pipe 900mm.	With 3 nug and 6 collar			40244.00			
		Total				149354.00		97053.00	52301.00
	Grand Total				185586.00		115286.00	70300.00	
Grand Total					476028.00		266496.00	209532.00	

Name of Work – Road Construction Jagannathpuram to Ghati
 Village Panchayat- Itwan Dudaila Ref.- Social Audit NREGA
 Measurement date – 6.6.07 (Measurement from North to South direction)

Chainage	Top width(m)	Bottom width(m)	Height (m)			X-section (m ²)	Average X-section (m ²)	Length (m)	Volume (m ³)
			UPS	DNS	Average				
0	3.80	5.40	0.75	0.75	0.75	3.45	-	-	-
30	4.30	7.20	0.75	0.75	0.75	4.31	3.88	30	116.40
60	4.80	7.60	0.50	0.70	0.60	3.72	4.02	30	120.60
90	5.80	7.50	0.40	0.65	0.53	3.52	3.62	30	108.60
120	6.00	8.10	0.60	0.60	0.60	4.23	3.87	30	116.10
150	6.00	8.60	0.70	0.95	0.83	6.06	5.15	30	154.50
180	5.40	7.60	0.50	0.50	0.50	3.25	4.66	30	97.50
210	5.20	7.10	.50	0.55	0.53	3.26	3.25	30	97.50
240	4.70	6.70	0.60	0.60	0.60	3.42	3.34	30	100.20
270	4.25	6.55	0.55	0.65	0.60	3.24	3.33	30	99.90
300	4.70	6.80	0.50	0.65	0.58	3.33	3.28	30	98.40
312	5.00	6.80	0.75	0.95	0.85	5.02	4.17	12	50.04
330	5.25	7.10	0.50	0.80	0.65	4.01	4.51	18	81.18
360	5.40	7.20	0.55	0.60	0.58	3.65	3.83	30	114.90
390	5.40	7.10	0.60	0.30	0.45	2.81	3.23	30	96.90
420	4.80	6.30	0.35	0.60	0.47	2.61	2.71	30	81.30
443.50	4.10	5.60	0.50	0.35	0.43	2.08	2.34	23.50	54.99
457.50	4.60	7.35	0.65	0.95	0.80	4.77	3.42	14	47.88
487.50	4.85	7.15	0.40	1.10	0.75	4.50	4.63	30	138.90
517.50	6.00	8.00	0.50	0.65	0.57	3.99	4.25	30	127.50
543.50	4.10	5.75	0.40	0.45	0.42	2.07	3.03	26	78.78
552.50	Cutting								
552.50	5.50	6.80	0.45	0.45	0.45	2.76	-	-	-
576.50	4.70	6.30	0.40	0.45	0.42	2.31	2.53	24	60.72
Total								567.50	2085.09
Deduct 10% for compaction of soil									208.50
Net Volume									1867.59

Bill of Quantity

S.N.	Item	Quantity	Unit	Rate	Amount(Rs)
1	Earth work in Road	1867.59	cum	22.80	42,581.05
					Say Rs. 42,600

Name of Work- Pond Construction at Macchariha

Village Panchayat- Itwan Dudaila

Ref.- Social Audit NREGA

Measurement date – 6.6.07

(Measurement from west to east direction)

Chainage	Top width (m)	Bottom width(m)	Height (m)			X-section(m ²)	Average X-section(m ²)	Length (m)	Volume (m ³)
			UPS	DNS	Average				
0	0.60	7.00	1.10	1.30	1.20	4.56	-	-	-
10	1.80	11.00	2.20	2.40	2.30	14.72	9.64	10	96.40
20	2.00	11.00	1.95	2.40	2.18	14.17	14.45	10	144.50
30	2.40	13.00	2.00	2.20	2.10	16.17	15.17	10	151.70
36.50	3.00	13.00	2.20	2.65	2.43	19.44	17.81	6.50	115.77
40.50	2.00	14.00	3.20	3.95	3.58	28.64	24.04	4	96.16
53.50	2.80	15.00	3.40	3.95	3.65	32.49	30.57	13	397.41
54.50	2.80	15.00	3.00	3.40	3.20	28.48	30.49	1	30.49
69.50	2.70	14.50	2.60	3.00	2.80	24.08	26.28	15	394.20
99.50	4.00	15.50	2.80	2.40	2.60	25.35	24.72	30	741.60
119.50	3.80	15.80	2.70	3.00	2.85	27.93	26.64	20	532.80
120	3.00	16.00	3.70	4.00	3.85	36.58	32.26	0.50	16.13
146	3.50	14.50	2.90	3.10	3.00	27.00	31.79	26	826.54
146.50	3.60	14.50	2.40	2.70	2.55	23.08	25.04	0.50	12.52
177	2.00	15.50	2.60	2.60	2.60	22.75	22.92	30.50	699.37
193	2.20	10.40	1.70	2.15	1.93	12.16	17.46	16	279.36
217	2.00	9.50	1.60	2.50	2.05	11.79	11.98	24	287.52
229	2.00	9.20	1.10	1.85	1.48	8.29	10.04	12	120.48
238.40	Cutting								
242	2.00	7.50	1.80	1.50	1.65	7.84	-	-	-
264	2.00	8.00	1.60	1.80	1.70	8.50	8.17	22	179.74
Total								251	5122.69
volume of Existing Bhita									935.55
Volume of proposed Bund									4187.14
Deduct 10% for compaction of soil									418.71
Net volume									3768.43

Bill of Quantity

S.N.	Item	Quantity	Unit	Rate	Amount(Rs)
1	Earth work in Bund	3768.43	cum	26.30	99,109.70
					Say Rs.99,110

Name of work – Construction of culvert at Chhoti Patin Near Primary School

Implemented by – Village Panchayat Intwan Dudaila under NREGA

Reference – Social Audit

Measurement Date: 07-06-07

1- Earth work in excavation in foundation

$$\text{Main wall} - 2 \text{ no} \times 29.20 \times 1 \times 0.60 = 35.04 \text{ m}^3$$

2- P.C.C. in foundation

$$\text{Main wall} - 2 \text{ no} \times 29.20 \times 1 \times 0.15 = 8.76 \text{ m}^3$$

3- C.R. Stone Masonry

$$\text{Main wall} - 2 \text{ no} \times 29.20 \times 1 \times 0.45 = 26.28 \text{ m}^3$$

$$\text{U/S wall} - 1 \text{ no} \times 29.20 \times 0.60 \times 0.90 = 15.76 \text{ m}^3$$

$$\text{D/S wall} - 1 \text{ no} \times 11.50 \times 0.60 \times 0.80 = 5.52 \text{ m}^3$$

$$1 \text{ no} \times 17.70 \times 0.60 \times 1.15 = 12.21 \text{ m}^3$$

$$\text{Total} = \underline{\underline{59.77 \text{ m}^3}}$$

$$\text{Deduct pipe hole} - 3 \text{ no} \times 5 \times 22/7 \times 0.90^2 / 4 = 9.54 \text{ m}^3$$

$$\text{Net. C.R. Stone Masonry} - 50.23 \text{ m}^3$$

4- Earth filling in embankment – $1 \times 29.20 \times 3.80 \times (.80+1.05+.95+.60)/4 = 94.31 \text{ m}^3$

$$\text{Deduct earth from foundation} - = 35.04 \text{ m}^3$$

$$\text{Net earth filling} - = 59.27 \text{ m}^3$$

Consumption of materials

S. N.	Item	Qty	Cement		Sand		Ston ballast		Stone boulder		Hume pipe 90 cm dia.
			@/cum	Qty	@/cum	Qty	@/cum	Qty	@/cum	Qty	
1	P.C.C. in foundation 1:4:8	8.76	3.44	30 bag	0.50	4.38	1.00	8.76	-	-	-
2	C.R. stone masonry with 1:4 C.S. mortor	50.23	2.40	120.50 bag	0.36	18.08	-	-	1.00	50.23	-
3	Supply of H.P. 90 cm dia.	15 RM.	-	-	-	-	-	-	-	-	15 RM.
	Total			150.50		22.46		8.76		50.23	15 MR.

Cost of structure Construction of culvert

S.R.	Items	Qty	Unit	Rate	Amount
	<u>Labour charges</u>				
1	Earth work in excavation in foundation	35.04	m ³	26.40	925.05
2	P.C.C. 1:4:8 in foundation	8.76	m ³	146.00	1278.96
3	C.R. Stone Masonry 1:4 C.S. mortar	50.23	m ³	292.20	14677.20
4	Earth filling in embankment	59.27	m ³	22.80	1351.35
	Total				18232.56
	<u>Material Charges</u>				
1	Cement	150.50	Bag	200	30100.00
2	Sand	22.46	m ³	483.60	10861.65
3	Stone ballast 40 mm	8.76	m ³	420.20	3680.95
4	Stone boulder	50.23	m ³	454.00	22804.42
5	Hume pipe 90 cm dia.	15 m.	R.M.	1904.20	28563.00
6	Collar	3 No.	No.	347.50	1042.50
	Total				97,052.52
	Grand total (Material + Labour)				1,15,285.00

16. Analysis of Bills & Vouchers

- ❖ Payments exceeding Rs 20,000 have been made through cash, while these should have been made through cheque.
- ❖ Rs 5,000.00 or more than Rs 5,000.00 should be paid on revenue stamp but they had not been used.
- ❖ There is no serial number on the bill of 210 bags cement of Rs 39,900 dated 02-03-07 of Shubh Traders, Bus Stand, Majhgawan (Satna), and no number of MPST/CST is mentioned.
- ❖ The serial number of bill issued by Jaiswal Traders, Majhgawan, dated 02-03-07 for sand and stone ballast is 58 and the serial number of the bill issued from the same shop dated 07-03-07 is 35.
- ❖ There is no serial number on the bill issued on 13-10-06 by Shubh Traders, Bus Stand, Majhgawan (Satna) and no number of MPST/CST is mentioned.
- ❖ For purchasing of 23 seedlings the bill is of Rs. 230/- and on this bill the name of the seller Santkumar Tripathi Majhgawan is mentioned. On this bill neither any signature nor seal is put. This is neither a cash memo nor a bill; it is just a simple letter pad.
- ❖ Tax has not been paid for bringing material from Madhya Pradesh to Uttar Pradesh.

17. Evaluation of Works

- ❖ No evaluation of the quality of work has been done by conducting project meeting.
- ❖ All information about the work accomplishment in the format of simple language has not been provided in the meeting.
- ❖ The Gram Panchayat could not make available the work accomplishment certificate.
- ❖ According to the rule, the meeting of general body was not organised.

For Social Audit _____

Special support: **District Development Officer, Mr GP Singh**
Direction: **Gopal Bhai, Bhagwat Prasad**
Convener: **Archan**
Verification: **Gajendra Singh, Ram Kishore, Minu, Rambabu, Vimal, Jagmohan, Shatrughn, Maya, Angad**
Technical Support: **Maiyadeen, Vijay, Deshraj, Rajsingh**
Visitor journalist: **Mr Amardeep, Mr Santosh Bansal, Mr Karmendra Pandey**
Judicial Support: **Advocate Mr Vishwambhar Singh, Sri Alok Dwivedi, Sri Rahul Singh**
Photography/Recording: **Mukesh Tiwari, Abid Ali**
Documentation: **Gajendra, Jyotsna**
Word: **Kumar Arvind**
Management: **Rashtradeep, Shivmangal, Rajabua, Mahendra Singh**
Traveling Support: **Radhe, Babulal**

Case Study – 1

In Gram Panchayat – Itwan Dudaila, Block – Manikpur, District – Chitrakoot a major portion of population is poor Kol families. These families arrange their livelihood through working as labour. The National Rural Employment Guarantee Scheme is running in this area since one year. After inception of the scheme the poor families thought that now they would get work in their own village and they could arrange livelihood for their family properly. But the fact was not that, there are so many anomalies present in implementation of the scheme. Starting from making of job card, a number of mistakes have been done. First of all, every person who deserves the job cards did not get the job cards, secondly after asking for the job cards for a number of times, job cards with mistakes were provided to the people. In the job card of Dinesh the photograph was of his brother and his wife. The job card is by the name of Dinesh S/o Shobha. Like this, the two families are facing difficulties. No one could understand who will get the job. He showed the mistake in his job card to the block office, Manikpur, but nothing happened. He showed it to the journalists on February 20, but that too did not yield any results. Now the family is facing severe economic crisis. They are searching work, but whenever they got some labour work, the Pradhan's husband gave them less wages.

Case Study – 2

There are some other examples which show arbitrary implementation of National Rural Employment Guarantee Scheme. Even if the villagers get job cards, it is not necessary for the job card holders that they will get work for 100 days under the scheme. The job card of a tribal Kalia, S/o Jarhawa of Jagannathpuram hamlet of Itwan Gram Panchayat, shows the fraud in this case. Kaliya's job card no. is 100 and in his job card the work of 40 days is mentioned and in the muster roll Rs 2,320 is shown as wages provided to Kaliya. But according to Kaliya's statement, when the work was being done, he and his wife were ill and they could not work. Pradhan's husband deposited his job card and according to their sweet will they filled days of work and wages in the job card and muster roll. The thumb impression in the muster role is also fake. Kaliya's is totally unaware about all these. Pradhan and Secretary's game with poor public continues. Not only Kaliya, other labour of the hamlet are also the victims of this. The Pradhan's husband and Secretary gave them threats not to tell any person in this respect. Kaliya is also not able to raise voice against this, though these issues came into light through the efforts made by organisation.